

Richland County Blue Ribbon Committee

March 10, 2016



Agenda Overview



1. Welcome
2. The Richland County Intermediate Implementation Plan
3. The Long Term Recovery/Action Plan
 - a) Explanation of the Community Development Block Grant – Disaster Recovery (CDBG-DR) program.
 - b) Description of the CDBG-DR process, eligible activities, and action plan requirements.
4. Review Draft CDBG-DR Goals from the Richland County Disaster Recovery Working Group
5. Discuss CDBG-DR Public Outreach Strategy
6. Other
7. Next Steps
 - a) Future Agenda Items
 - b) Next Meeting Date and Time

Richland County Intermediate Recovery Implementation Plan Overview



RECOVERY CONTINUUM – DESCRIPTION OF ACTIVITIES BY PHASE



SIZE AND SCOPE OF DISASTER AND RECOVERY EFFORTS

DISASTER

PREPAREDNESS ONGOING



PRE-DISASTER PREPAREDNESS

- Examples include:
- Pre-disaster recovery planning
 - Mitigation planning and implementation
 - Community capacity- and resilience-building
 - Conducting disaster preparedness exercises
 - Partnership building
 - Articulating protocols in disaster plans for services to meet the emotional and health care needs of adults and children

This recovery continuum describes overlapping recovery activities by phase.

SHORT-TERM RECOVERY

- Examples include:
- Mass care/sheltering
 - Provide integrated mass care and emergency services
 - Debris
 - Clear primary transportation routes
 - Business
 - Establish temporary or interim infrastructure to support business reopenings
 - Emotional/psychological
 - Identify adults and children who benefit from counseling or behavioral health services and begin treatment
 - Public health and health care
 - Provide emergency and temporary medical care and establish appropriate surveillance protocols
 - Mitigation activities
 - Access and understand risks and vulnerabilities

INTERMEDIATE RECOVERY

- Examples include:
- Housing
 - Provide accessible interim housing solutions
 - Debris/infrastructure
 - Initiate debris removal
 - Plan immediate infrastructure repair and restoration
 - Business
 - Support reestablishment of businesses where appropriate
 - Support the establishment of business recovery one-stop centers
 - Emotional/psychological
 - Engage support networks for ongoing care
 - Public health and health care
 - Ensure continuity of care through temporary facilities
 - Mitigation activities
 - Inform community members of opportunities to build back stronger

LONG-TERM RECOVERY

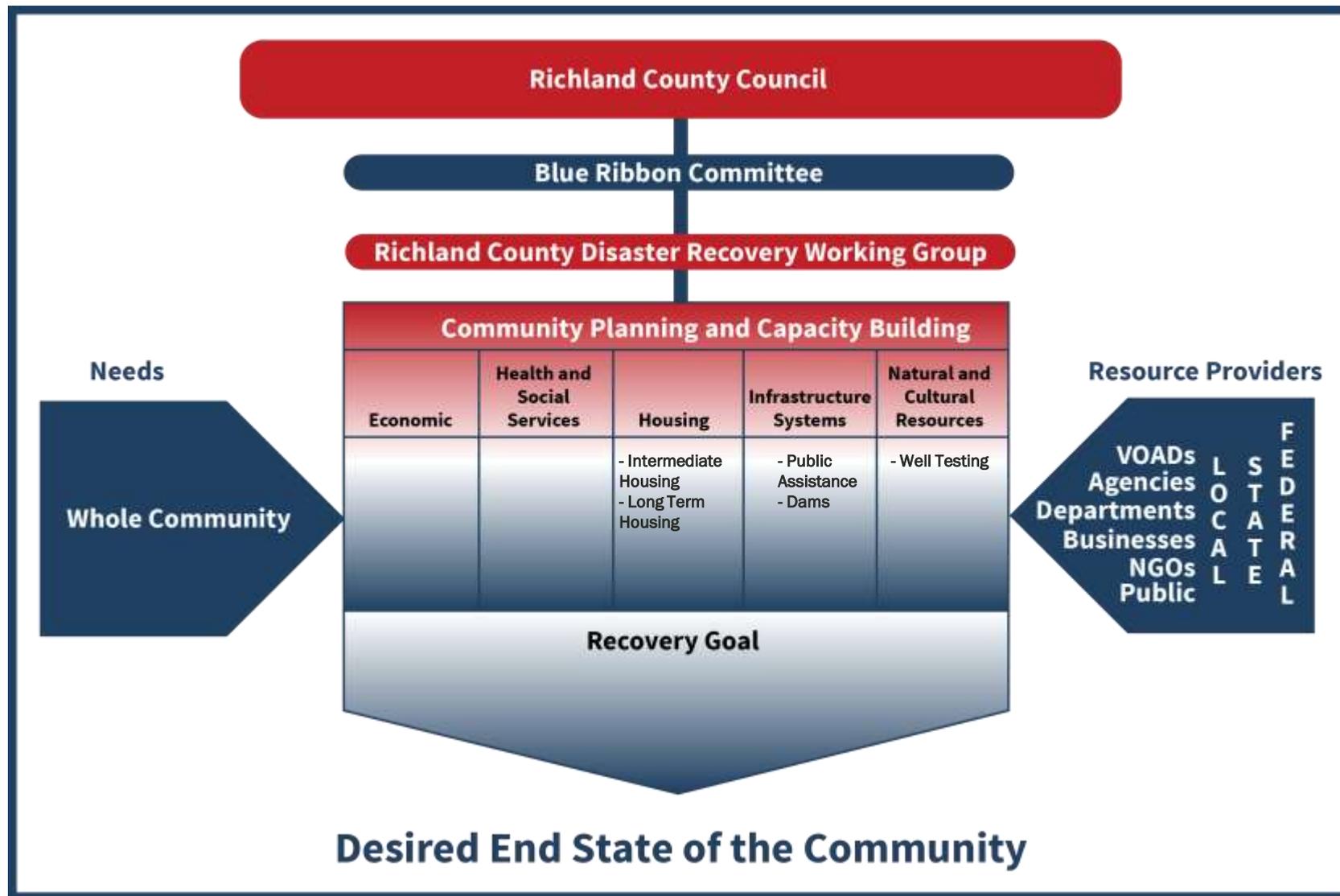
- Examples include:
- Housing
 - Develop permanent housing solutions
 - Infrastructure
 - Rebuild infrastructure to meet future community needs
 - Business
 - Implement economic revitalization strategies
 - Facilitate funding to business rebuilding
 - Emotional/psychological
 - Follow-up for ongoing counseling, behavioral health, case management services
 - Public health and health care
 - Reestablishment of disrupted health care facilities
 - Mitigation activities
 - Implement mitigation strategies

Intermediate Recovery Implementation Plan Purpose

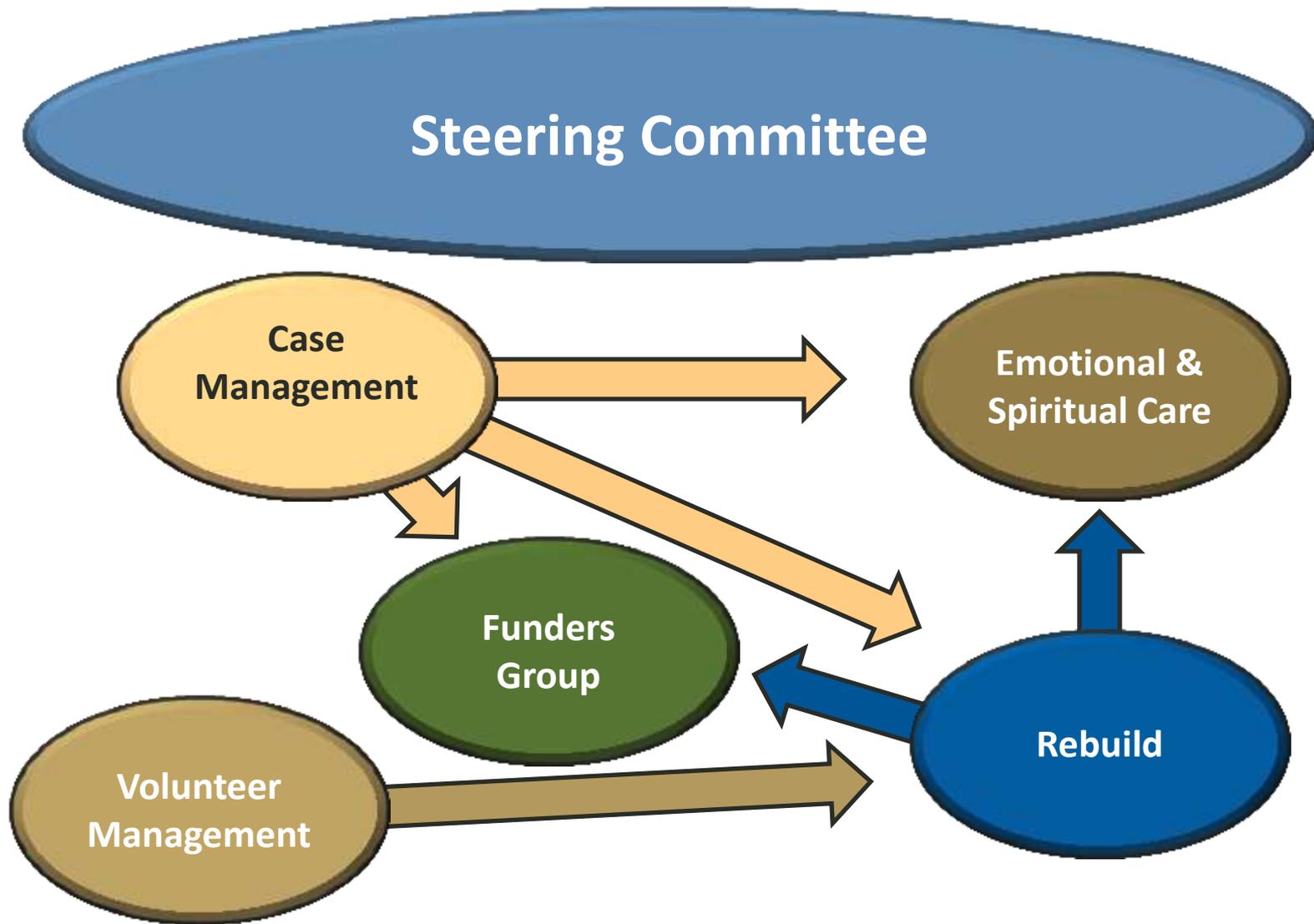


- Internal County plan on how County departments will conduct intermediate recovery operations within the State's recovery timelines.
- Designed to nest with the South Carolina Intermediate Recovery Implementation Plan and the Richland County Long Term Recovery Plan.
- Outlines County's strategy for implementation and support of intermediate recovery operations.
- Plan objectives and tasks will aid County's Local Disaster Recovery Manager (LDRM) in tracking overall progress and intermediate recovery performance.

Intermediate Recovery Implementation Plan Concept of Operations



Midlands LTRG Organization



Intermediate Recovery Implementation Plan Mission



“Richland County in conjunction with the State of South Carolina, the Federal interagency team, mutual aid partners, and private sector partners conducts intermediate recovery and mitigation in order to deliver the full range of federal, state and private sector programs and services to assist impacted citizens, restore damaged infrastructure, identify mitigation projects and shape the transition to long term recovery”

- Focus:
 - Identifying and Resolving Storm Related Unmet Needs
 - Applying for Public Assistance Funding
 - Applying for Hazard Mitigation Grant Program (HMGP)
 - Applying for any funding that may assist flood recovery efforts

Requesting action: forward to County Council – recommend/ not recommend

Richland Restores – Owner-Occupied Rehab



Richland Restores – Owner-Occupied Rehab



- Up to 5 homes in *unincorporated* Richland County Rehabilitated with **CDBG Funds**. Specific addresses have not been determined at this time.
- Homes have to be owner-occupied and adversely impacted by the recent floods
- Previous CDBG Funds -\$300,000 (Reprogrammed)
- **This is NOT CDBG-DR Funds**
- Richland Restores would be completed by St. Bernard's Project (SBP) - VOAD
- Richland Restores timeframe is after Blue Ribbon Committee/ County Council approval to July 2016

Requesting action: forward to County Council – recommend/ not recommend

CDBG-DR Action Plan





2015 Congressionally Approved HUD Community Development Block Grant Disaster Recovery (CDBG - DR) Funding

- \$300 million to address unmet recovery needs in communities impacted by major flooding in 2015.
- South Carolina and Texas determined to have significantly higher unmet needs than jurisdictions impacted by other eligible disasters last year



South Carolina

\$157 million for disaster recovery efforts following significant rainfall and flooding in October 2015

Grantee	Allocation
Lexington County	\$16,332,000
Columbia	\$19,989,000
Richland County	\$23,516,000
State of South Carolina	\$96,827,000
TOTAL	\$156,664,000



Long Term Recovery and CDBG-DR

- Key opportunity to secure funding to address recovery needs
- Requires a HUD-approved Action Plan
- Retains the purpose of the Long Term Recovery Plan
 - Establish goals
 - Identify unmet needs
 - Public & stakeholder outreach
 - Project identification and prioritization
- Expanded to include HUD Requirements
 - Grant acceptance and management procedures
 - Program and project eligibility requirements
 - HUD-required Action Plan sections
 - Citizen participation and comment requirements





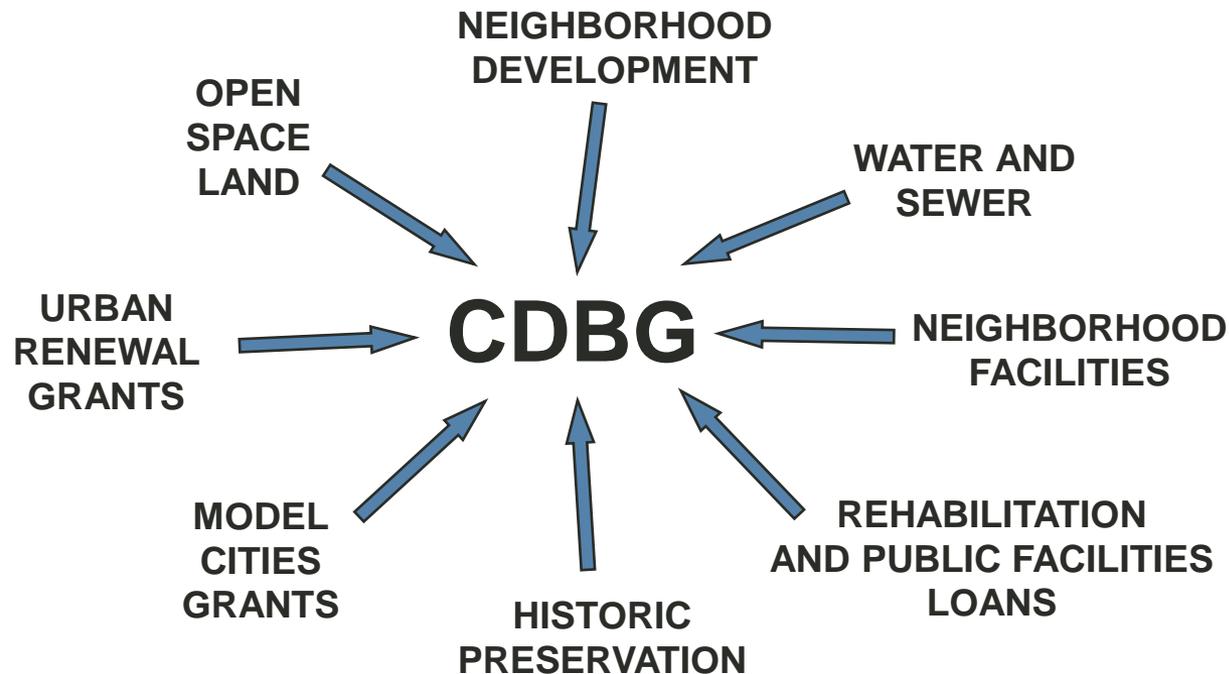
Purpose of the CDBG-DR Action Plan

- Establish a road map for long term recovery
- Complement (not duplicate) current recovery efforts (HMGP etc.)
- Identify critical issues and unmet needs
- Develop and prioritize projects and actions to address immediate needs and opportunities for long term resilience
- Maximize recovery and resilience value of limited CDBG-DR resources
- Ensure program and project eligibility under CDBG-DR
- Catalogue additional projects for alternate funding assistance





Authorized under Title I of the Housing and Community Development Act of 1974



CDBG-DR Program Overview



- Congress appropriates flexible grants to help communities recover from presidentially declared disasters
- CDBG-DR funds are to be used
 - “for necessary expenses related to disaster relief, long-term recovery, restoration of infrastructure and housing, and economic revitalization in the most impacted and distressed areas resulting from a major disaster declared pursuant to the Robert T. Stafford Disaster Relief and Emergency Assistance Act”*
- Gap funding source
- Requires a HUD-Approved Action Plan
 - Unmet Needs Assessment
 - Program and Project development
 - Additional HUD required sections
- Upcoming Federal Register will determine additional requirements

CDBG-DR Program Overview



New challenges and new opportunities

- Unique requirements and processes
 - Eligibility restrictions
 - Low and moderate income requirements
 - National objectives
 - Labor/procurement requirements
 - Grant management procedures
 - Environmental review process
- Unique opportunities
 - More breadth in eligible activities
 - Some projects not eligible under other funding sources
 - Housing rehab/reconstruction
 - Acquisition of homes not in the floodplain
 - Provide local match for FEMA HMGP 404 and other grants
 - Incorporate resilience measures into rebuilding

CDBG-DR Eligibility Considerations



Key questions to consider: (All six questions must be affirmatively answered.)

1. Is the project eligible under traditional CDBG?

2. How is it impacted by Duplication of Benefits?

3. Is there a direct link to the disaster?

4. Is the project timeline consistent with program requirements?

5. Will it meet a national objective?

6. Will it help to meet the low/mod income targeting requirements?

CDBG-DR Eligibility Considerations



Eligible Activities under traditional CDBG Program:

- Real property activities (acquisition, relocation, demolition, rehabilitation etc.)
- Economic development
- Public facilities
- Public services
- Planning and administration
- Code enforcement
- Brownfields
- Others





Prevention of a Duplication of Benefit

- Federal law prohibits the receipt of funds for any part of a loss for which other financial assistance has been provided
- CDBG-DR is a Gap Funding Program
 - Hierarchy of funding based on primary responsibility of administering agency
 - CDBG-DR designed to supplement not replace
- For each project:
 - Identify available funding (FEMA, SBA, Insurance, Grants etc.)
 - Identify received or anticipated funding
 - Calculate remaining Gap
 - Total Need – Received Funding = Eligible CDBG-DR Award

CDBG-DR Eligibility Considerations



All CDBG activities must demonstrate a clear link to the disaster:

- Address direct physical or economic damage
- Address existing issues exacerbated by the disaster or likely to be impacted by a future disaster
- Address emerging issues exposed as a result of the disaster
- Expand recovery to improve future resiliency

CDBG-DR Eligibility Considerations



CDBG-DR specific timing requirements:

- Project must not begin until formally approved for CDBG-DR funding
- CDBG program specific environmental review must be conducted prior to funding commitment or project start
 - Prevents reimbursement for projects already underway

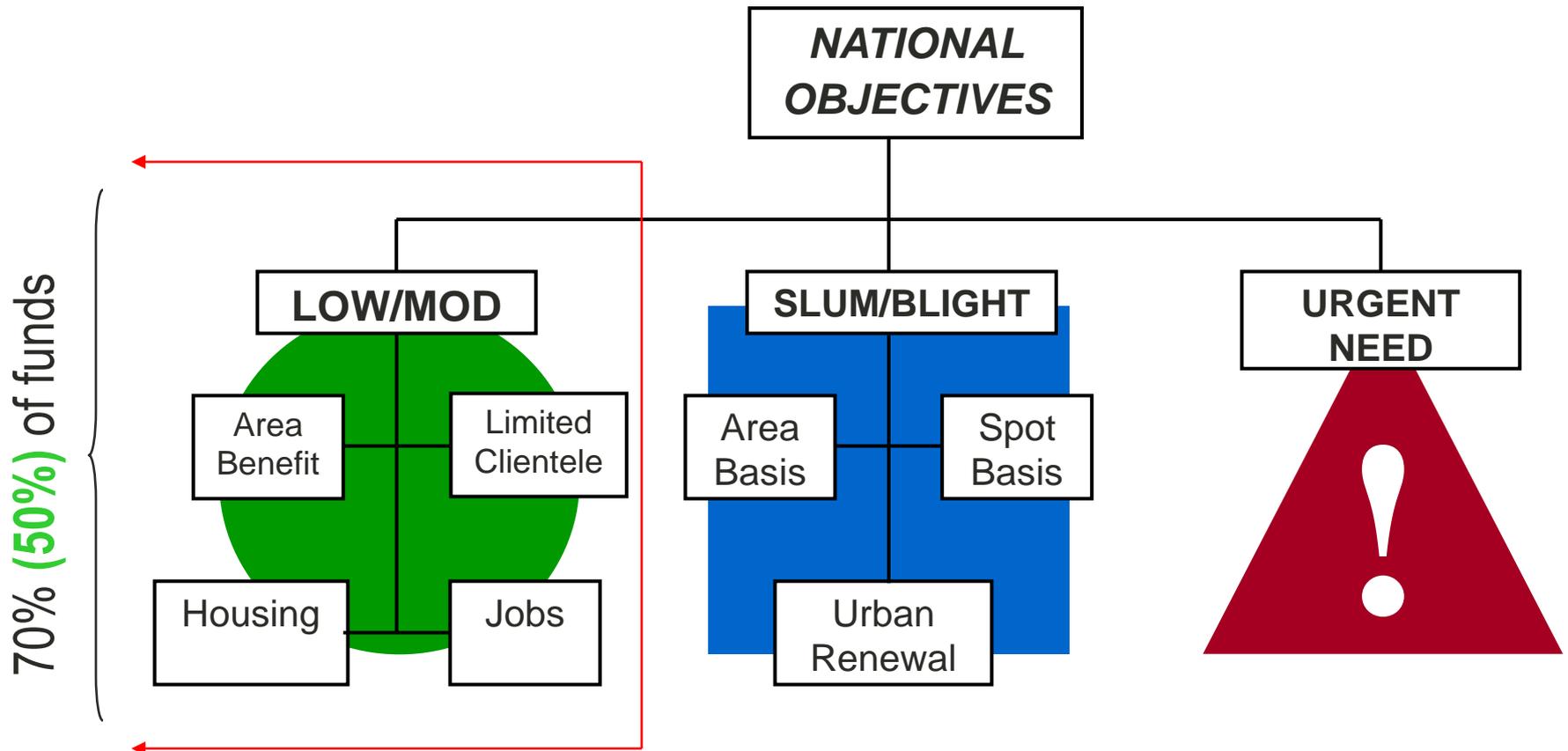
Focus on low to moderate income populations

- 70% of all traditional CDBG funds must benefit LMI persons
- **50% of CDBG-DR must benefit LMI persons**
- Calculation methodology dependent on project
- If LMI targeting not met, HUD can require grant repayment
- Reported to HUD periodically

CDBG-DR Eligibility Considerations



All CDBG activities must meet one of three national objectives:

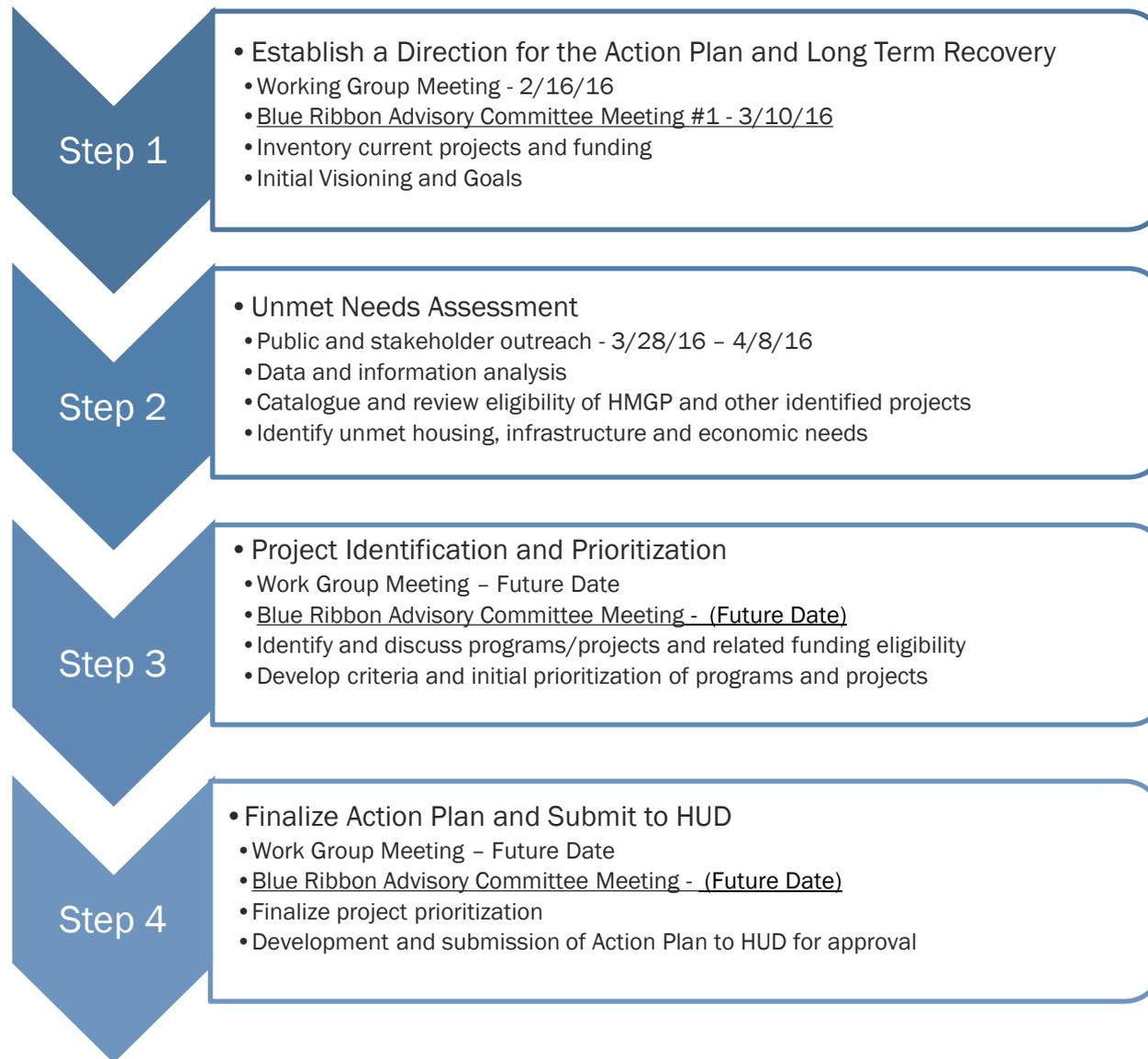


Action Plan





Action Plan Timeline



Action Plan Draft Goals



- Preliminary Goals from the Work Group (not prioritized)
 1. Goal - Address the unique recovery needs and challenges of all residents of Richland County so that no one “falls through the cracks”
 2. Goal - Provide safe housing in all areas for all residents
 3. Goal - Achieve a comprehensive understanding of the root causes of flooding in Richland County
 4. Goal - Position the County to better prepare for, respond to, and minimize impacts of future flood events
 5. Goal - Ensure continuity of operations and the provision of essential services before, during and after a disaster or hazardous event
 6. Goal - Provide tailored solutions that are most appropriate for urban, rural and all areas of the county
 7. Goal - Achieve post-flood economic revitalization and long term economic health

Requesting action: forward to County Council –recommend as presented/ refine / modify / add / delete

Public Outreach Process



Public and Stakeholder Outreach Process



- HUD encourages to identify unmet needs
- 6 Public Meetings and 4 Stakeholder Engagement Meetings
- **Scheduled Timeframe:** March 21 thru April 7
- **Public Meetings:** ~ 5:30 p.m. – 7:30 p.m.
 - Centrally-located, well-known locations
 - Key community leaders and influencers to help publicize the event and encourage participation
 - Public meeting announcements:
 - Print ads
 - Flyers,
 - Radio PSAs,
 - Robo-calls
 - Church and/or other community organization announcements

Public and Stakeholder Outreach



- **Proposed Public Meeting Locations**

- St. Andrews Park
- Trenholme Park
- Parkland Road Adult Activity Center
- Gadsden Park Community Center
- Eastover Park
- Lower Richland Road County Sheriff Substation



- **Stakeholder Meetings**

- Invite individuals representing a cross-section of the County
 - e.g., community leaders, gov't officials, faith-based organizations etc.
- Identify recovery needs/opportunities and discuss specific topics

Requesting action: forward to County Council – recommend/ not recommend / modify Public and Stakeholder Outreach

The End

